

## Message Text

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ORIGIN IO-10

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-06 EUR-12 NEA-09

CIAE-00 COME-00 EB-07 INR-07 LAB-04 NSAE-00 SIL-01

SSO-00 NSCE-00 INRE-00 USIE-00 DODE-00 PM-03 H-01

L-02 NSC-05 PA-01 PRS-01 SP-02 SS-15 /099 R

DRAFTED BY IO/UNP:POAKLEY:EK

APPROVED BY P:JJSISCO

NEA:HSAUNDERS

S/S-WHLUERS

S/IL:DGOOD

LAB:JSEGEL

IO:ROBLAKE

----- 044601

O 252351Z FEB 75

FM SECSTATE WASHDC

TO USMISSION GENEVA IMMEDIATE

C O N F I D E N T I A L STATE 042864

E.O. 11652: GDS

TAGS: ILO, AORG, PLO, IS

SUBJECT: PLO OBSERVER STATUS AT ILO

1. FOLLOWING IS US POSITION ON PLO OBSERVER STATUS AT MEETING OF STANDING ORDERS COMMITTEE AND GOVERNING BODY PLENARY OF THE ILO.

2. STANDING ORDERS COMMITTEE: DURING DISCUSSION ON ANY AMENDMENTS TO THE STANDING ORDERS WHICH WOULD ALLOW PLO PARTICIPATION IN ILO, USG DELEGATE SHOULD SUPPORT A MOVE FOR POSTPONEMENT OF A DECISION ON THE MATTER.

----- FOLLOWING STATEMENT MAY BE USED IN COMMITTEE: THE USG FAVORS POSTPONEMENT OF THIS ISSUE  
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WHICH IS SO HIGHLY DIVISIVE AT A MOMENT WHEN ALL ATTENTION

SHOULD BE ON FURTHER STEPS TOWARD PEACE IN THE MIDDLE EAST. IT THEREFORE OPPOSES ACTION NOW ON THE PROPOSED AMENDMENTS TO THE STANDING ORDERS.

3. IN GOVERNING BODY PLENARY: USG DELEGATE SHOULD SUPPORT A MOTION FOR POSTPONEMENT OF ACTION ON THIS ISSUE.

4. IF POSTPONEMENT IS DEFEATED AND UMBRELLA FORMULA FOR PLO OBSERVER STATUS PROPOSED, USG DELEGATE SHOULD NOT RPT NOT PARTICIPATE IN A CONSENSUS. HOWEVER, WE WOULD EXPECT US LABOR DELEGATE WOULD FIRST MAKE CLEAR THAT CONSENSUS NOT POSSIBLE. IF NECESSARY IN ORDER TO PREVENT CONSENSUS, FOLLOWING STATEMENT MAY BE USED: "THE USG CANNOT PARTICIPATE IN A CONSENSUS ON THIS MATTER BECAUSE OF ITS GRAVE RESERVATIONS ABOUT THE ADVISABILITY OF INVITING NATIONAL LIBERATION MOVEMENTS TO PARTICIPATE IN INTERNATIONAL CONFERENCES, PARTICULARLY THOSE CONFERENCES DEALING WITH NON-POLITICAL ISSUES. IN PARTICULAR, WE BELIEVE THE GRANTING OF OBSERVER STATUS TO NATIONAL LIBERATION MOVEMENTS COULD UNDERMINE THE VITAL TRIPARTITE CHARACTER OF THE ILO.

5. ALTHOUGH IT MAY BE POSSIBLE, ACCORDING TO ILO RULES, TO REGISTER NON-CONSENSUS WITHOUT CALLING FOR A VOTE, WE BELIEVE ISSUE SHOULD BE VOTED UPON. THEREFORE, USG DELEGATE SHOULD CONSULT WITH LABOR AND EMPLOYEE DELEGATES TO INSURE THAT ANY AMENDMENTS TO STANDING ORDERS USING THE UMBRELLA FORMULA ARE PUT TO A VOTE. WE HOPE THIS CAN BE DONE BY SOME OTHER DELEGATION CALLING FOR VOTE.

6. USG DELEGATE SHOULD THEREAFTER VOTE AGAINST RPT AGAINST CHANGES TO STANDING ORDERS INVOLVING APPROVAL OF UMBRELLA FORMULA WHICH WOULD GRANT PLO OBSERVER STATUS UNDER THE OAU/ARAB LEAGUE ARRANGEMENT, BUT NOT CONDUCT CAMPAIGN AGAINST THE FORMULA. IN EXPLANATION OF VOTE FOLLOWING STATEMENT MAY BE USED: "THE UNITED STATES GOVERNMENT IS OPPOSED TO GRANTING OBSERVER STATUS TO THE PLO IN THE ILO. THE UNITED STATES REGRETS THAT THE REQUEST FOR OBSERVER STATUS FOR THE PLO WAS PRESSED TO A DECISION AT THIS TIME. THE UNITED STATES CONTINUES TO CONFIDENTIAL

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HAVE GRAVE RESERVATIONS ABOUT THE ADVISABILITY OF INVITING NATIONAL LIBERATION MOVEMENTS TO PARTICIPATE IN INTERNATIONAL CONFERENCES, PARTICULARLY THOSE CONFERENCES DEALING WITH NON-POLITICAL ISSUES. THIS IS PARTICULARLY TRUE IN THE ILO WHERE THE VITAL TRIPARTITE STRUCTURE COULD BE UNDERMINED BY THE GRANTING OF OBSERVER STATUS TO NATIONAL LIBERATION MOVEMENTS."

7. USG DELEGATE SHOULD VOTE AGAINST RPT AGAINST ANY  
RESOLUTION INVITING THE PLO BY NAME TO PARTICIPATE AS AN  
OBSERVER IN THE ILO. KISSINGER

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**TAGS:** AORG, IS, ILO, PLO  
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